



Picture courtesy of Gas Connect Austria

Securing Europe's Energy Flow

Europe's gas security landscape: regulation, risks and expectations

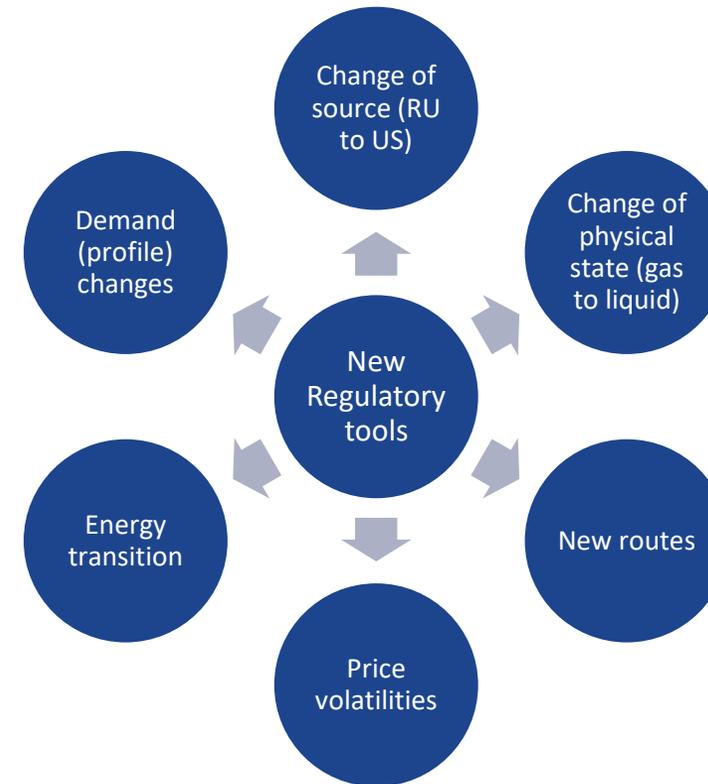
Roundtable on Energy Security in SE Europe - IENE

Panagiotis Panousos, Director, System Operation

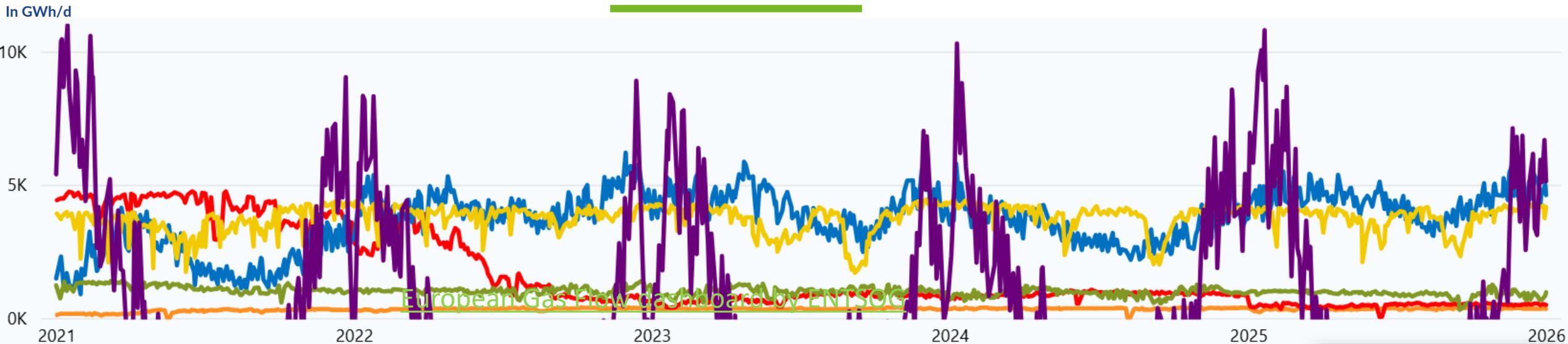
Introduction – a changing landscape

Europe's gas security is being rebuilt in last three years

- **RU's actions to Weaponize energy caused:**
 - Less RU pipeline to EU
 - Less transit through traditional pipeline routes
 - New and expanded LNG regasification capacities
 - Price volatilities
- **But, also energy transition:**
 - Increases interdependencies between E and gas
 - Changes demand profiles
 - Creates uncertainties for investments
- **Regulatory tools are used as a response**



Change of EU supply sources' significance



Source: [European Gas Flow dashboard by ENTSOG](#)

Color Codes:

- **East gas supply** – pipeline gas flows from Russia, Belarus, Turkey to the EU Member States and Ukraine.
- **North Sea gas supply** – pipeline gas flows from Norway to the EU Member States, and gas flows both from Norway and the UK to the UK via IPs Easington and St.Fergus.
- **North African gas supply** – pipeline gas flows from Algeria (including flows via Tunisia and Morocco) and Libya to the EU Member States, and gas flows to Morocco.
- **LNG gas supply** – gas flows from LNG terminals in the EU and UK.
- **Caspian gas supply** – gas flows via TANAP and TAP pipelines (gas originated in Azerbaijan) to the EU Member States.

- The **RU pipeline gas** to EU is decreasing (from 5,000 GWh/d in 2021 to 0,5 GWh/d in 2025 to 0 (?) GWh/d in 2027)
- The **role of LNG is increasing** (from 2,400 GWh/d in 2021 to 3,500 GWh/d to 4,427GWh/d in 2025 (daily average) depending on weather and how storages were used
- **Storages' usage depend on prices, weather and RES** (peak 11,000 GWh/d in 2021)
- **Supplies from Norway and Caspian remain stable** (3,800 GWh/d and 350 GWh/d) while **from Africa were decreased** (1,140 GWh/d in 2021 to 910 GWh/d in 2025)

Our seasonal flexibility comes only from storages

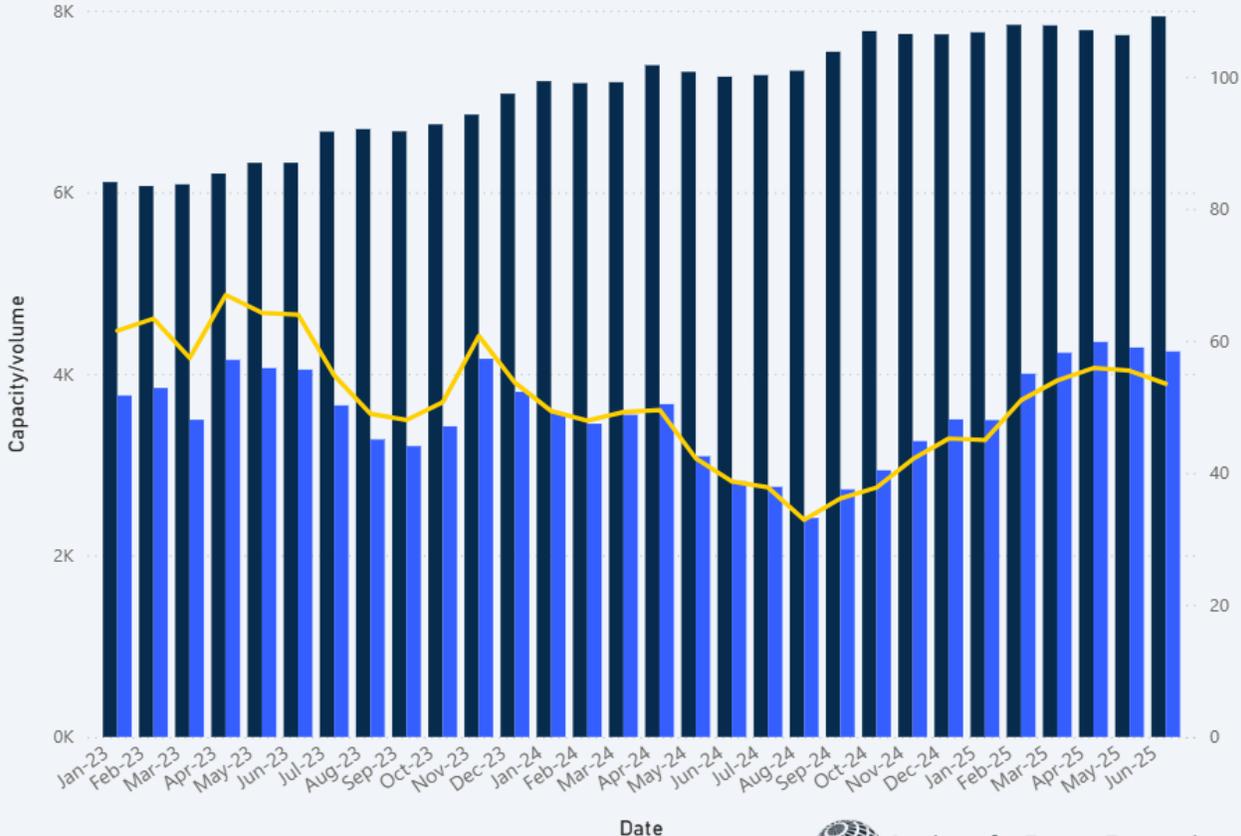
Change of physical state's importance

- Investments towards infra related to LNG
- Regasification capacities increased (from 5,500 GWh/d in 2021 to 8,000 GWh/d in 2025)
- We still utilize only half of the capacities

LNG regasification by country/terminal

EU27

● Capacity (gigawatt-hours per day) ● Regasified volume (gigawatt-hours per day) ● Utilisation rate (average, %)



Terminal (select one, click +/- for breakout)

- Belgium
- Croatia
- EU27
- EU27
- Finland
- France
- Germany
 - Brunsbüttel
 - Germany (All)
 - Ostsee/Lubmin (Neptune FSRU)
 - Ostsee/Mukran (Energos P/Neptune FSRUs)
 - Wilhelmshaven 1 (Hoegh Esperanza FSRU)
- Greece
- Italy
- Lithuania
- Netherlands
- Poland
- Portugal
- Spain

Source: Gas Infrastructure Europe, IEEFA

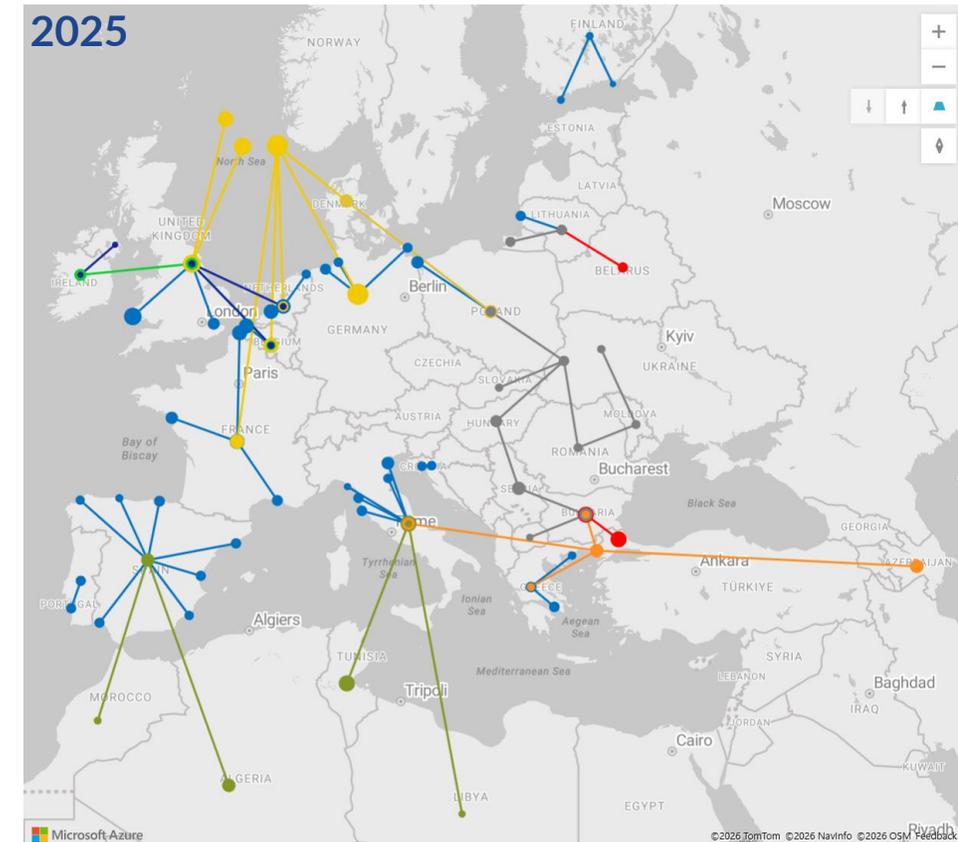
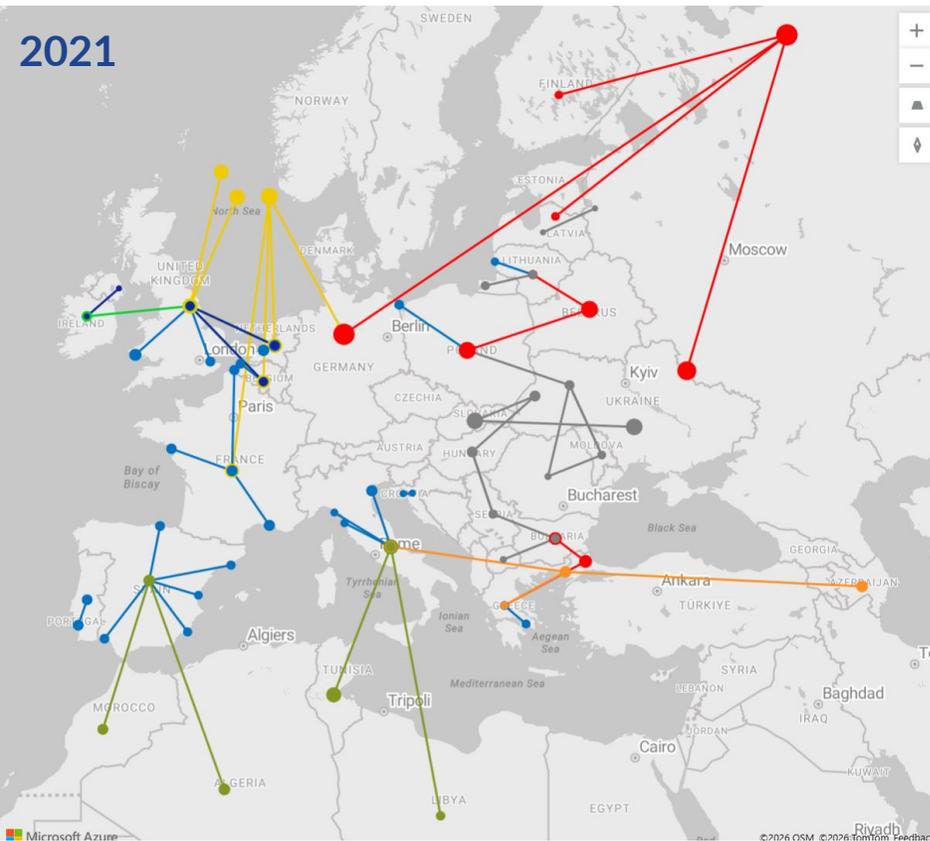


But around 50% of the LNG comes from US (increasing trend)

New routes

Overview of physical gas flows to Europe

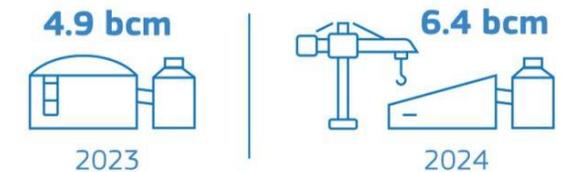
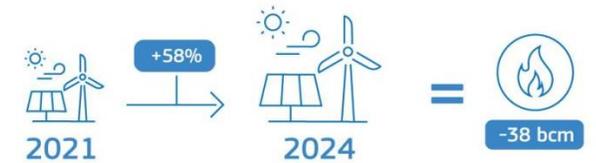
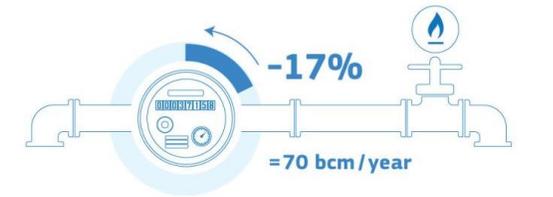
- ✓ Change in traditional pipeline routes
- ✓ No Russian gas to Germany, Poland, Baltic countries, Finland, Ukraine (incl. transit)
- ✓ New and expanded LNG regasification capacities
- ✓ Reverse flow capacities developed and used. 40% of EU interconnection points have seen their flow direction reversed since 2021 to adjust to new market dynamics (ACER report)



The transport system has been re-adjusted to support the new flow patterns

Energy transition

- Between Aug 2022 and Jan 2025, the EU has successfully **reduced its gas demand** by 17%, equivalent to 70 bcm per year.
- In Oct 2023, the EU agreed on raising the **RES binding target for 2030 to at least 42.5%**, with the ambition to reach 45% (revised RED).
- Industry estimates indicate that installed **wind and solar capacity has increased by 58%** cumulatively between 2021 and 2024, saving approximately 38 bcm of gas over 3 years.
- **Biomethane** and biogas production is increasing, following the REPowerEU **target of producing 35 bcm per year by 2030**.

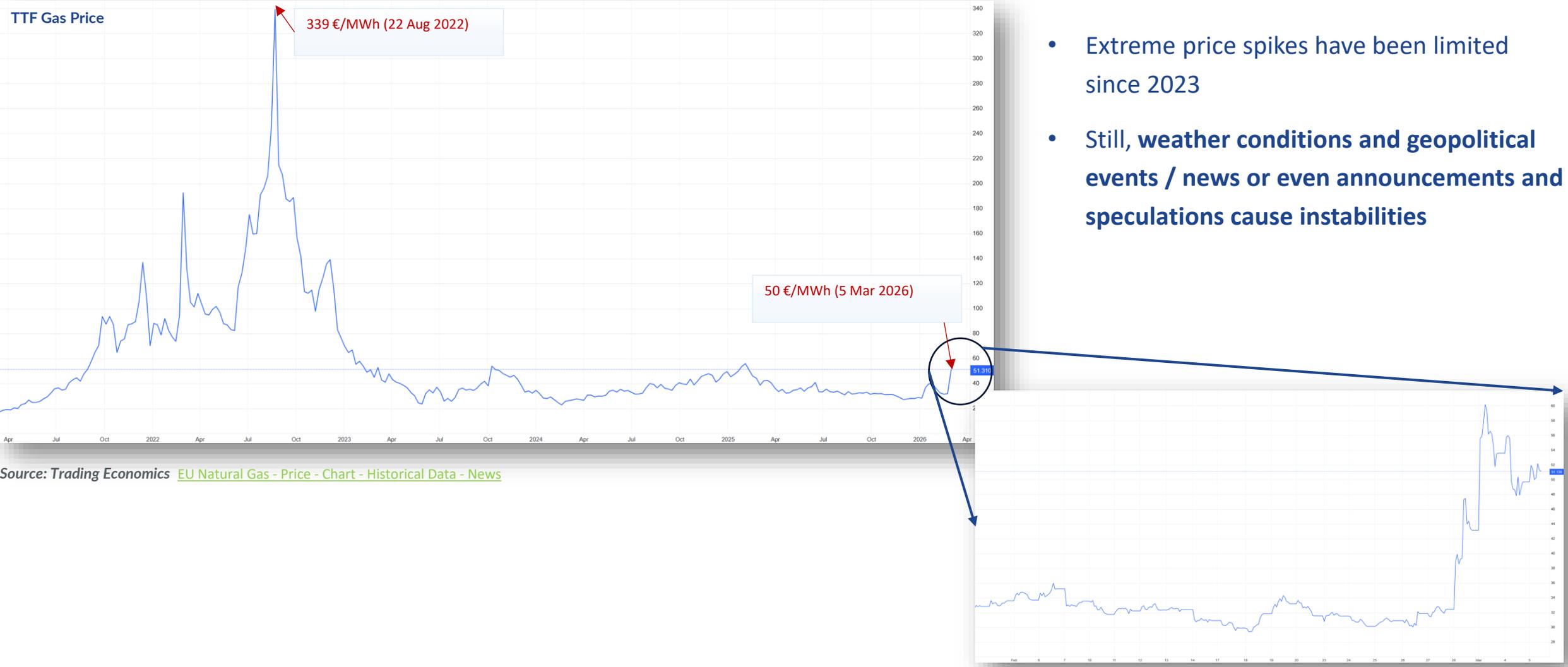


Source: [REPowerEU - 3 years on](#)

*“With natural gas consumption declining, and decarbonised gases options emerging, **the European Union’s gas system faces challenges to maintain a network that ensures secure and diversified supply, promotes market integration, supports the development of new decarbonised gases and manages network costs effectively.** A resilient gas infrastructure is not only essential for gas supply security but also plays a key role in the broader energy system, serving as a core seasonal backup for electricity demand and providing flexibility to support the integration of renewable energy sources”*

Source: [Capacity use and booking trends in European natural gas markets - 2025 ACER Monitoring Report](#)

Price volatilities



- Extreme price spikes have been limited since 2023
- Still, **weather conditions and geopolitical events / news or even announcements and speculations cause instabilities**

Source: Trading Economics [EU Natural Gas - Price - Chart - Historical Data - News](#)

The Security of Gas Supply – Regulatory measures

Regulation on to the Security of gas Supply (EU/2017/1938). The framework legislates for:

- **The infrastructure standard:** when single largest gas infrastructure is disrupted, the remaining technical capacity (N – 1 formula) shall satisfy total gas demand during days of peak demand
- **The supply standard:** the NG undertakings take measures to ensure the gas supply to the protected customers under peak demand conditions
- **Cooperation between MSs**, with regional groups to assess common supply risks and develop:
 - **Joint Preventive action plans**
 - **Joint Emergency plans**
- **Permanent bi-directional capacity** on all cross-border interconnections between EU TSOs
- **EU-wide simulations of gas supply and infra disruptions** (ENTSOG) to identify supply risks
- The **Gas Coordination Group** , a standing advisory group
- **A solidarity mechanism** - activated under extreme gas crisis, to help ensure that 'protected customers' (households and hospitals) maintain access to gas, even in the worst crises

Following Russia's full-scale invasion of Ukraine:

Reinforcement of gas storage rules

- **Storage filling targets**
 - Reg (EU) 2022/1032 (29 June 2022) setting a 90% storage filling target until 31 Dec 2025
 - Reg (EU) 2025/1733 (18 July 2025) prolongs the obligation till end 2027 (with flexibilities)
- **Voluntary reduction of NG demand by 15% for winter 2022-2023:** Reg (EU) 2022/1369 (Aug22)
- **Phase out of Russian NG imports** (final deadline 1st Nov 2027): Reg (EU) 2026/261 (26 Jan 26)

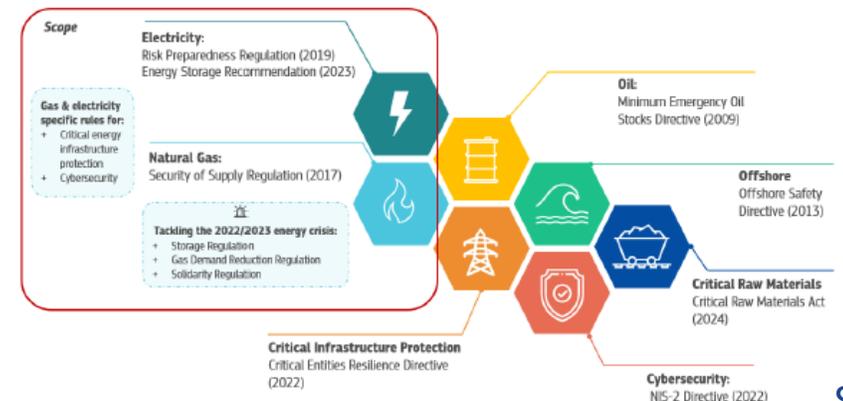
The revision of the Energy Security framework:

The existing framework has been **effective:**

- **helped ensure stable and uninterrupted gas and electricity supplies** and protected vulnerable customers during crises.
- **But** is deemed unsuitable for long-term supply losses (i.e. Russian gas imports).

and **efficient:**

- **Costs created are low** compared to those of potential crises
- **But extra burden on national administration** created
- ❑ Room for improvement by **simplifying and streamlining**
- ❑ Further monitoring tools might be needed (i.e. KPIs)
- ❑ the Gas SoS Regulation and Electricity Risk-Preparedness Regulation were mostly **consistent with each other and other EU policies and legislation**



Source: European Commission



Thank you for your attention

Panagiotis Panousos, Director, System Operation

panagiotis.panousos@entsog.eu

ENTSOG - European Network of Transmission System Operators for Gas

Avenue de Cortenbergh 100, 1000 Bruxelles

www.entsog.eu | info@entsog.eu

