Proposed legal framework for CCUS hub operation in Greece

For IENE's "Prospects for the Implementation of CCUS Technologies in Greece"

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Introduction

- Carbon Capture and Storage: a critical innovative technology towards the efforts to mitigate climate crisis.
- Carbon capture units: at large emission sources, such as power plants burning fossil fuels or industrial units with high emissions.
- The scope of the process:
 - 1. To separate CO₂ from the rest of the gases emitted,
 - 2. To compress CO2 and
 - 3. To inject CO2 into particular geologically suitable storage sites.

Important considerations on leakage risks

EU relevant Regulatory Acts

- Directive 2009/31/EC on the geological storage of carbon dioxide.
- Environmental Liability Directive (Directive 2004/35/EC) on environmental liability with regard to the prevention and remedying of environmental damage.
- Emission Trading Scheme Directive (Directive 2003/87/EC on establishing a scheme for greenhouse gas emission allowance trading within the Community.

Directive 2009/31/EC on the geological storage of carbon dioxide

Directive 2009/31/EC on the geological storage of carbon dioxide

- The Scope: To create the foundation for the environmentally safe geological storage of carbon dioxide (CO₂).
- The Directive's Jurisdiction: Geological storage of CO₂ that happens in the territory of EU Member States, their Exclusive Economic Zones or on their continental shelves.
- The Directive's Sections:
 - **▶** Definitions
 - ➤ Storage sites selection up to the Member States
 - Exploration permits (provisions for the Application and the permit Issuance)
 - >Storage permits one operator for each storage site and no conflicting uses shall be permitted
 - ➤ Storage Permit applications content
 - ➤ Storage Permit content

Directive 2009/31/EC on the geological storage of carbon dioxide

- Stages of Site operation CO₂ being the main element in a CO₂ stream
- Operator's liability on leakage occurrences or other irregularities
- Storage sites closure process and consequences
- Post-closure process: the Operator should be in charge for the site's closure and its post-closure stage
- Responsibilities transfer under specific conditions to the Public Authority in charge according at the post closure stage
- Financial security of the storage site operation
- Third party access specific measures need to be applied in a nondiscriminatory way

Framing CCUS implementation in Greece

Norway example

- Norwegian Ministry of Petroleum and Energy
- Norwegian Petroleum Act, the licensing process of a project includes:
 - > Prospecting license
 - > Exploration license
 - > Exploitation license
 - > Post-closure: Transfer of responsibility to State / Ministry of Petroleum and Energy
 - > Financial mechanism
 - > Additional issues: environmental issues, the storage license and the issue of the financial security of the activities.

* CO_2 captured is not considered CO_2 emitted – No quotas payment under the EU ETS

Existing Legislation as a pattern to structure the CCUS Legal Framework

- CCUS framework in the sense of L. 3468/2006 as a new technology
- CCUS framework in the sense of L. 2289/1995 (am. by L. 4001/2011) due to the storage sites exploitation procedures

"Architecture" of the CCUS Greek Regulatory Framework

- · A. Preliminary Questions
- 1. CCUS petroleum activity OR heavy industry activity?

- 2. CCUS as commodity OR as a waste? (Legal nature of CO2 emissions)
- Commodity?: ownership of rights, (Producers or Operators), potential incompatibility with ETS
- Waste? Potential Liabilities in the event of an environmental hazard

CO2 Storage Site Selection

State's storage site CO2 as waste

- Call for interest
- Public competition
- Exploitation licensing

Investor's storage site CO2 as commodity

- Private initiative
- Prospecting license
- Exploration license
- Exploitation license

CCUS proposed Greek regulatory framework

1. Scope

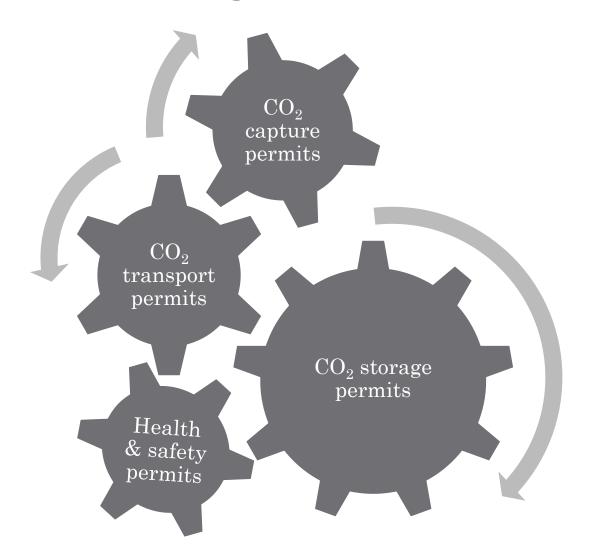
2. Terms and Definitions

3. Independent Authority on CCUS to undertake the governance of the activity

(The IACCUS shall be developed and structured based on the example of the Regulatory Authority of Energy (RAE)).

4. The Licensing Procedures

4. The licensing procedures



4.A. The CO2 Capture Permits

4.B. The transportation Permits

- Environmental Licence
- Pipeline Network?
- Trucks?
- Rail?

Multicriteria evaluation is needed

Eligibility criteria (financial requirements to be met by the Applicant)

Permits

- ➤ Environmental permit
- ➤ Environmental Impact Assessment

Additional Provisions for

- ➤ Application process and content
- ➤ Permit content :1.Permit duration,2. withdrawal, 3.modification, 4.transfer or renewal

Modes of CO2 Transportation and costs

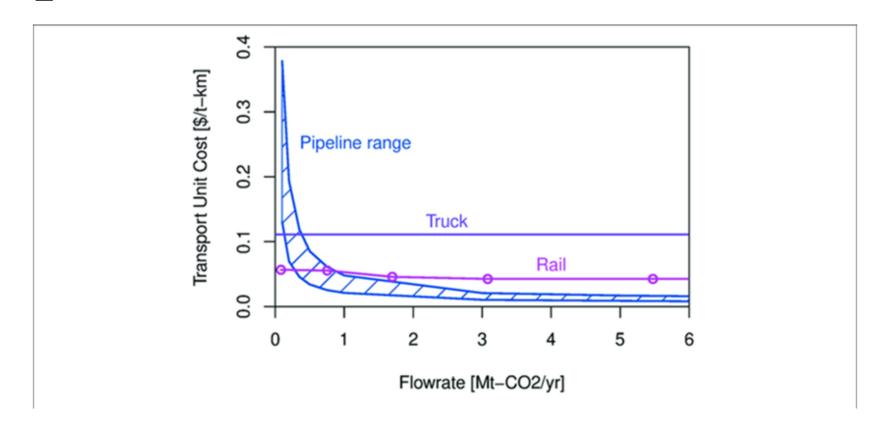
• Pipelines: 1\$-8\$/ton/100 Km

• Trucks: 10\$-50\$/ton/100km

• Rail: 5\$-30\$/ton/100km

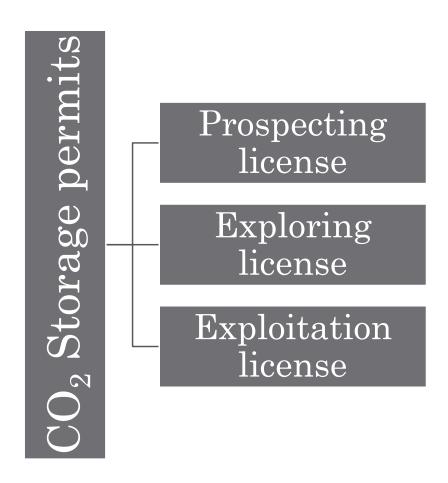
 Cost effectiveness – distance – labour costs – fuel costs- infrastructures availability

CO₂ transport modes and costs



Comparison of transport costs of CO₂ by truck, rail, and pipeline as a function of flowrate. Costs are calculated for a distance of 200 km.

4.C. Storage Permits



4.C.1Prospecting Licence

2)

Eligibility criteria (financial requirements to be met by the Applicant)

Permits

Environmental permit

Environmental Impact Assessment

Additional Provisions for

Application process and content

Permit content: 1. Permit duration, 2. withdrawal, 3. modification, 4. transfer or renewal

4.C.2 Exploration Licence

Eligibility criteria (financial requirements to be met by the Applicant)

Permits

Environmental permit

Environmental Impact Assessment

Additional Provisions for

Application process and content

Permit content: 1. Permit duration, 2. withdrawal,

3.modification, 4.transfer or renewal

4.C.3 Exploitation license (CO2 storage permit)

Eligibility criteria (financial requirements to be met by the Applicant)

Permits

Environmental permit Environmental Impact Assessment

Additional Provisions for

Application process and content Permit content :1.Permit duration,2. withdrawal, 3.modification,

4.transfer or renewal

5. Third party access - potential users shall have access

- <u>6. Closure and post-closure</u> the operator is in charge for the site's closure and its post-closure state
- These responsibilities can be transferred to the competent authorities under particular conditions.

7. Financial mechanism

• Bilateral agreements between the CO2 producer & the CO2 storage operator to check the quantity of the CO2 captured in the production site and the CO2 quantity injected in the storage site.

8. Monitoring

- \triangleright A. CO₂ capture
- \triangleright B. CO₂ transport
- \triangleright C. CO₂ storage

9. Reporting

- A. Registers establishment
- B. Internal reporting
- C. External reporting

10. Liability

Preventive measures
Remedial measures
Insurance framework: to safeguard
adequate insurance coverage to cover
potential liabilities

11. <u>Dispute resolution</u>

- Dispute resolution mechanisms to prioritize Alternative Dispute Resolution
- IACCUS catalogue on Arbitrators and Mediators for CCUS
- Potential types of disputes:
 - Disputes between partners of bilateral agreements as to the quantity of avoided CO_2 emissions;
 - ➤ Mass lawsuits
 - > Environmental impacts
- In case ADR does not work, national courts should be designated as the competent judicial authorities.

12. Public participation

- Adequate public consultation prior to the adoption of new laws or on the development of the existing ones for CCUS related activities
- Close cooperation of the CCUS stakeholders with the a) the local authorities and b) the local community in the areas where CCUS projects are happening.
- Public availability of important information to ease any concerns the locals may have.

• 13. **Enforcement**

- Establishment of a compliance and enforcement mechanism to ensure that CCUS projects comply with all applicable regulations and standards both of EU Law an National Law.
- Able to impose fines and other penalties, or the possible suspension or revocation of licenses and permits for non-compliance occasions.

Thank you for your attention